

2017 No. 181

OVERSEAS TERRITORIES

EMERGENCY POWERS

The Emergency Powers (Overseas Territories) Order 2017

Made - - - - - *15th February 2017*

Laid before Parliament *22nd February 2017*

Coming into force - - - *16th March 2017*

At the Court at Buckingham Palace, the 15th day of February 2017

Present,

The Queen's Most Excellent Majesty in Council

Her Majesty, in exercise of the powers conferred on Her by section 112 of the Saint Helena Act 1833(a), the British Settlements Acts 1887 and 1945(b), section 2(1)(b) of the Cyprus Act 1960(c), section 5 of the West Indies Act 1962(d), section 1(2) of the Anguilla Act 1980(e) and of all other powers enabling Her to do so, is pleased, by and with the advice of Her Privy Council, to order as follows:

Citation, commencement and extent

1.—(1) This Order may be cited as the Emergency Powers (Overseas Territories) Order 2017 and comes into force on 16th March 2017.

(2) This Order extends to—

- (a) the British overseas territories specified in Schedule 1; and
- (b) Gibraltar, but only to the limited extent specified in article 3(3).

Interpretation

2.—(1) In this Order—

“Gazette”, in relation to the Territory, means the official Gazette of that Territory, and in the case of Pitcairn includes any means of publication the Governor may from time to time direct;

(a) 1833 c.85.
(b) 1887 c.54 and 1945 c.7. There are amendments, but none relevant to this Order.
(c) 1960 c.52. There are amendments, but none relevant to this Order.
(d) 1962 c.19. There are amendments, but none relevant to this Order.
(e) 1980 c.67. There are amendments, but none relevant to this Order.

“Governor”, in relation to the Territory, means the person holding or acting in the office of Governor of that Territory, or if there is no such office, the officer for the time being administering that Territory;

“law”, in relation to the Territory, means any law in force made by any legislature established for that Territory and includes any subordinate legislation made under any such law; and

“Pitcairn” means Pitcairn, Henderson, Ducie and Oeno Islands.

(2) In the application of this Order to any territory listed in Schedule 1, the expression “the Territory” in this Order means that Territory.

Revocations and savings

3.—(1) Subject to paragraph (3), the instruments specified in Schedule 2 are revoked with effect from the date of commencement of this Order.

(2) Any Proclamations or Regulations made under the Orders revoked by paragraph (1) that are in force immediately before the date of commencement of this Order shall continue to have effect on and after that date as if they had been made under this Order.

(3) In relation to Gibraltar, the instruments specified in Schedule 2 that apply to Gibraltar are revoked with effect from the date that equivalent provision comes into force.

(4) For the purpose of paragraph (3), “equivalent provision” means provision made by the Legislature of Gibraltar conferring powers on the Governor of Gibraltar to take action during a state of public emergency, which are equivalent to the powers conferred on the Governor of a territory by this Order.

(5) Any Proclamations or Regulations made under the Orders revoked by paragraph (3) that are in force immediately before the revocation takes effect shall continue to have effect on and after that date as if they had been made under the equivalent provision.

Meaning of “state of public emergency”

4.—(1) In this Order, “state of public emergency” means—

- (a) an event or situation which threatens serious damage to human welfare in the Territory, whether in whole or in part;
- (b) an event or situation which threatens serious damage to the environment of the Territory, whether in whole or in part; or
- (c) an event or situation which threatens serious damage to the security of the Territory.

(2) For the purposes of paragraph (1)(a), an event or situation threatens damage to human welfare only if it involves, causes or may cause—

- (a) loss of human life;
- (b) human illness or injury;
- (c) homelessness;
- (d) damage to property;
- (e) disruption of a supply of money, food, water, energy or fuel;
- (f) disruption of a system of communication;
- (g) disruption of facilities for transport; or
- (h) disruption of services relating to health.

(3) For the purposes of paragraph (1)(b), an event or situation threatens damage to the environment only if it involves, causes or may cause—

- (a) contamination of land, water or air with biological, chemical or radio-active matter; or
- (b) disruption or destruction of plant life or animal life.

(4) The event or situation mentioned in paragraph (1) may occur or be inside or outside the Territory.

Proclamations of Emergency

5.—(1) If the Governor is satisfied that a state of public emergency has occurred, is occurring or is about to occur, the Governor may make a Proclamation of Emergency.

(2) A Proclamation of Emergency shall cease to have effect—

- (a) after a period of 30 days, beginning with the day on which it is made; or
- (b) at such earlier time as—
 - (i) the Proclamation of Emergency is revoked by direction made by the Governor; or
 - (ii) may be specified in the Proclamation of Emergency or in Regulations made under article 6(1).

(3) Paragraph (2)—

- (a) does not prevent the making of a new Proclamation of Emergency; and
- (b) does not affect things done or omitted to be done while the Proclamation of Emergency was in force.

(4) A Proclamation of Emergency may, if the Governor thinks fit, be made so as to apply to such part of the Territory as may be specified in that Proclamation, in which case Regulations made under article 6(1) shall, except as they otherwise expressly provide, have effect only in that part.

(5) Any Proclamation of Emergency or direction made under this article shall be published in the Gazette as soon as practicable after it is made.

Power to make Regulations

6.—(1) Where the Governor has made a Proclamation of Emergency under article 5(1) and the Governor is satisfied that the conditions in article 7 are met, the Governor may make Regulations for the purpose of preventing, controlling or mitigating an aspect or effect of the state of that public emergency.

(2) In particular, Regulations may make any provision which the Governor is satisfied is necessary for the purpose of—

- (a) protecting human life, health or safety;
- (b) treating human illness or injury;
- (c) protecting or restoring property;
- (d) protecting or restoring a supply of money, food, water, energy or fuel;
- (e) protecting or restoring a system of communication;
- (f) protecting or restoring facilities for transport;
- (g) protecting or restoring the provision of services relating to health;
- (h) protecting or restoring the activities of banks or other financial institutions;
- (i) preventing, containing or reducing the contamination of land, water or air;
- (j) preventing, reducing or mitigating the effects of disruption or destruction of plant life or animal life;
- (k) protecting or restoring the activities of the government of the Territory; or
- (l) protecting or restoring the performance of public functions.

(3) Regulations made under paragraph (1) may, so far as necessary for any of the purposes mentioned in paragraph (2), in particular—

- (a) confer any function on the Governor or on any other specified person, including—
 - (i) a power, or duty, to exercise a discretion;
 - (ii) a power to give directions or orders, whether written or oral;

- (b) provide for or enable the detention of persons and the deportation or exclusion of persons from the Territory;
- (c) provide for or enable, on behalf of Her Majesty, in relation to any property and with or without compensation—
 - (i) the taking of possession or control of that property; or
 - (ii) the acquisition of that property;
- (d) provide for or enable the destruction of property, animal life or plant life (with or without compensation);
- (e) prohibit, or enable the prohibition of, movement to or from a specified place;
- (f) require, or enable the requirement of, movement to or from a specified place;
- (g) prohibit, or enable the prohibition of, assemblies of specified kinds, at specified places or at specified times;
- (h) prohibit, or enable the prohibition of, travel at specified times;
- (i) prohibit, or enable the prohibition of, other specified activities;
- (j) provide for any law to be amended, suspended in its operation or applied with or without modification;
- (k) make provision (which may include conferring powers in relation to property) for facilitating any deployment of the Territory’s armed forces or police services;
- (l) confer jurisdiction on a court or tribunal (which may include a tribunal established by the Regulations);
- (m) make provision which has effect in relation to, or to anything done in, an area of the territorial sea of the Territory;
- (n) provide for charging, in respect of the grant or issue of any licence, permit, certificate or other document for the purposes of the Regulations, such fee as may be prescribed by or under those Regulations; and
- (o) provide for the payment of compensation and remuneration to persons affected by the Regulations.

(4) In paragraph (3) “specified” means specified by, or to be specified in accordance with, the Regulations.

(5) Any Regulations made under paragraph (1) may contain such incidental and supplementary provision as appear to the Governor to be necessary for the purposes mentioned in that paragraph.

(6) Any Regulations made under paragraph (1) shall be published in the Gazette as soon as practicable after they are made.

Conditions for making Regulations

7. The conditions referred to in Article 6(1) are—

- (a) that the provision is necessary for the purpose of preventing, controlling or mitigating an aspect or effect of the state of public emergency in respect of which the Regulations are made;
- (b) that the effect of the provision is proportionate to that aspect or effect of the state of public emergency; and
- (c) that the need for the provision is urgent.

Limitations of Regulations

8.—(1) Regulations must specify the part of the Territory to which they apply.

(2) Regulations may not require a person, or enable a person to be required, to provide military service.

(3) Regulations may not amend—

- (a) this Order;
- (b) any other Order in Council that applies to the Territory, including the Constitution; or
- (c) in its application to the Sovereign Base Areas of Akrotiri and Dhekelia, the Human Rights Ordinance 2004^(a).

(4) Regulations shall cease to have effect upon the expiration of the Proclamation of Emergency in relation to which they have been made, unless the Governor otherwise directs that for a specified period the continued application of the Regulations, whether in whole or in part, remains necessary for the purpose of preventing, controlling or mitigating an aspect or effect of the state of public emergency to which those Regulations relate.

Offences

9.—(1) It shall be an offence for any person, without reasonable excuse, to—

- (a) fail to comply with, or to contravene, any provision of any Regulations made under article 6(1);
- (b) fail to comply with a direction or order given or made under any Regulations made under article 6(1);
- (c) obstruct a person in the performance of a function under or by virtue of any Regulations made under article 6(1).

(2) A person guilty of an offence under this article is liable on conviction to imprisonment for a term not exceeding three months' or a fine not exceeding £5000 or its equivalent in the currency of the Territory.

Effect of Regulations on law of the Territory

10.—(1) Subject to paragraph (2), Regulations made under article 6(1) shall have effect despite any inconsistent provision in the law of the Territory, and any inconsistent provision shall have no effect for the period that the Regulations are in force.

(2) In their application to the Sovereign Base Areas of Akrotiri and Dhekelia, Regulations made under article 6(1) may not contain provision that is inconsistent with the Human Rights Ordinance 2004 and, to the extent of any such inconsistency, the Regulations shall have no effect.

Exercise of powers by the Governor

11.—(1) Subject to paragraph (2), in the exercise of any power conferred on the Governor by this Order, the Governor shall act in his or her discretion.

(2) So far as it is practicable to do so—

- (a) the Governor of the Turks and Caicos Islands shall consult the Cabinet of the Turks and Caicos Islands;
- (b) the Governors of Anguilla and the Falkland Islands shall consult the Executive Councils of Anguilla and the Falkland Islands respectively;
- (c) the Governor of Pitcairn shall consult the Island Council of Pitcairn;
- (d) the Governor of St Helena, Ascension and Tristan da Cunha shall, in respect of—
 - (i) St Helena, consult the Executive Council of St Helena;
 - (ii) Ascension, consult the Island Council of Ascension;
 - (iii) Tristan da Cunha, consult the Island Council of Tristan da Cunha.

(a) Ordinance No. 9 of 2004.

Consequential amendments

12.—(1) The Constitution of the Falkland Islands, set out in the Schedule to the Falkland Islands Constitution Order 2008(a), is amended in section 22(4)(b) by substituting the words “Regulations made under the Emergency Powers (Overseas Territories) Order 2017” for the words “the provisions of Part II of the Emergency Powers Order in Council 1939”.

(2) The Constitution of the Turks and Caicos Islands, set out in Schedule 2 to the Turks and Caicos Islands Constitution Order 2011(b), is amended in sections 20(1) and 22(1) by substituting the words “the Emergency Powers (Overseas Territories) Order 2017” for the words “the Emergency Powers Orders in Council 1939 to 1973”.

(3) The Constitution of Anguilla, set out in the Schedule to the Anguilla Constitution Order 1982(c), is amended—

(a) by omitting section 17; and

(b) in section 18(2), by substituting for paragraph (b)—

“(b) a Proclamation of Emergency is in force under the Emergency Powers (Overseas Territories) Order 2017.”.

Richard Tilbrook
Clerk of the Privy Council

SCHEDULE 1

Article 1(2)

Territories to which the Order extends

Anguilla

British Antarctic Territory

British Indian Ocean Territory

Falkland Islands

Pitcairn

St Helena, Ascension and Tristan da Cunha

South Georgia and the South Sandwich Islands

Sovereign Base Areas of Akrotiri and Dhekelia

Turks and Caicos Islands

SCHEDULE 2

Article 3(1)

Revocations

The Emergency Powers Order in Council 1939(d)

The Emergency Powers (Amendment) Order in Council 1956(e)

The Emergency Powers (Amendment) Order in Council 1963(f)

(a) S.I. 2008/2846.

(b) S.I. 2011/1681.

(c) S.I. 1982/334. There are amendments, but none relevant to this Order.

(d) See the Annex to S.I. 1952/2031, as amended by S.I. 1956/731, 1963/88, 1963/1633, 1964/267, 1964/1199, 1965/131, 1968/724 and 1973/759.

(e) S.I. 1956/731.

(f) S.I. 1963/88.

The Emergency Powers (Amendment) (No. 2) Order in Council 1963(a)
The Emergency Powers (Amendment) Order in Council 1964(b)
The Emergency Powers (Amendment) (No. 2) Order in Council 1964(c)
The Emergency Powers (Amendment) Order 1965(d)
The Emergency Powers (Amendment) Order 1968(e)
The Emergency Powers (Amendment) Order 1973(f)
The Leeward Islands (Emergency Powers) Order in Council 1959(g)

EXPLANATORY NOTE

(This note is not part of the Order)

This Order enables the Governor of any British overseas territory listed in Schedule 1 to proclaim a public emergency and to make regulations for specified purposes during that emergency. The Order revokes and replaces the Emergency Powers Order in Council 1939 and its amending Orders, as well as the Leeward Islands (Emergency Powers) Order in Council 1959, the provisions of which this Order consolidates and updates.

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- (a) S.I. 1963/1633.
(b) S.I. 1964/267.
(c) S.I. 1964/1199.
(d) S.I. 1965/131.
(e) S.I. 1968/724.
(f) S.I. 1973/759.
(g) S.I. 1959/2206, as already revoked in part by article 1(3) of the Virgin Islands (Emergency Powers) Order 1967 (S.I. 1967/472) and section 116(2) of the Montserrat Constitution Order 2010 (S.I. 2010/2474).

£6.00

UK2017020710 02/2017 19585

<http://www.legislation.gov.uk/id/uksi/2017/181>

ISBN 978-0-11-115470-0



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